Show Me. State Premium Homes, LLC v. McDonnell

United States Court of Appeals for the Eighth Circuit April 11, 2023, Submitted; July 20, 2023, Filed No. 22-1894

Reporter

74 F.4th 911 *; 2023 U.S. App. LEXIS 18406 **

Show Me State Premium Homes, LLC, Plaintiff Appellant v. George L. McDonnell; Doris M. McDonnell;
Alan South, as Trustee under a Certain Deed of Trust;
Kratky Road, Inc., a Trustee under a Certain Deed of
Trust; United States of America, on behalf of
Department of Housing and Urban Development;
National City Bank; PNC Financial Services Group, Inc.,
as possible successor to National City Bank,
Defendants - Appellees, Metropolitan St. Louis Sewer
District, Defendant, City of Florissant, Missouri,
Defendant - Appellee

Prior History: [**1] Appeal from United States District Court for the Eastern District of Missouri - St. Louis.

Show Me State Premium Homes v. United States, 2022 U.S. Dist. LEXIS 59161, 2022 WL 970890 (E.D. Mo., Mar. 31, 2022)

Core Terms

judicial sale, district court, deed, buyer, foreclosure, foreclosed, county tax collector, real property, bond company, legal title, state court, take place, trust deed, tax sale, belonging, qualifies, inchoate, mortgage, vest[ing, auction, bought, couple, taxes, buy

Case Summary

Overview

HOLDINGS: [1]-Given that there was no court involvement at all, much less a sale conducted under court order or supervision, and it was instead an online auction, held under the direction of the county tax collector, no judicial sale under <u>28 U.S.C. § 2410</u> ever took place, thus the interests held by the United States have never been foreclosed.

Outcome

Judgment affirmed.

LexisNexis® Headnotes

Civil Procedure > Appeals > Standards of Review > De Novo Review

Governments > Legislation > Interpretation

Constitutional Law > State Sovereign Immunity > Waiver

Real Property Law > Financing > Foreclosures

HN1 5 Standards of Review, De Novo Review

28 U.S.C.S. § 2410 waives sovereign immunity for, among other things, civil actions to foreclose a mortgage or other lien. 28 U.S.C.S. § 2410(a)(2). But, according to the statute, there must be a judicial sale first. 28 U.S.C.S. § 2410(c). Determining what qualifies as one presents a question of statutory interpretation that appellate courts reviews de novo.

Civil Procedure > ... > Summary
Judgment > Hearings > Oral Arguments

Civil Procedure > Appeals > Oral Arguments

Civil Procedure > Appeals > Reviewability of Lower Court Decisions > Preservation for Review

HN2 Hearings, Oral Arguments

Appellate courts does not consider arguments raised for

the first time at oral argument.

Governments > Courts > Authority to Adjudicate

Real Property Law > Financing > Foreclosures

HN3[Language Courts, Authority to Adjudicate

Judicial sales are made under order or decree of a court. It is an indispensable attribute of such a sale that it must be made by authority of some court or judge that has jurisdiction to make or to direct it.

Real Property Law > Deeds > Validity Requirements > Enforceability

HN4[♣] Validity Requirements, Enforceability

A buyer's interest is only inchoate before it gets a valid deed, not after. By satisfying other requirements and then demanding a deed, a tax-sale buyer calls in the legal title.

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For United States of America, on behalf of Department of Housing and Urban Development, Defendant - Appellee: Nicholas E. Draper, U.S. DEPARTMENT OF HOUSING & URBAN DEVELOPMENT, Kansas City, KS; Joshua Michael Jones, Assistant U.S. Attorney, U.S. ATTORNEY'S OFFICE, Saint Louis, MO.

Judges: Before SHEPHERD, ERICKSON, and STRAS, Circuit Judges.

Opinion

[*913] PER CURIAM.

Show Me State Premium Homes wants its purchase of a foreclosed property to be free and clear of all other interests, including those belonging to the United States. Getting what it wants would require a "judicial sale." <u>28</u> <u>U.S.C. § 2410(c)</u>. We agree with the district court¹ that

none took place, and it is too late to hold one now.

I.

The United States Department of Housing and Urban Development has two deeds of trust on a Missouri home. They were security for home-equity loans taken out by a couple that previously owned it. See <u>Bob DeGeorge Assocs. v. Hawthorn Bank, 377 S.W.3d 592, 597 (Mo. banc 2012)</u> (explaining that "[a] deed of trust is a form of mortgage . . . that uses an interest in real property as security for performance of [**2] an obligation"). When the couple fell behind on their property taxes, the county tax collector put the house up for auction. See <u>Mo. Rev. Stat. § 140.150(1)</u> (authorizing the sale of real property to cover unpaid taxes). A bond company bought it, received a deed, and then sold it to Show Me. See id. § 140.420.

Worried about the marketability of its title, Show Me went to Missouri state court to request an order declaring that all other interests in the home, including those belonging to the United States, had been extinguished through foreclosure.² After removing the case, see <u>28 U.S.C. § 1442(a)(1)</u>, the United States filed a motion to dismiss, see <u>Fed. R. Civ. P. 12(b)(6)</u>. Its position was that there could be no foreclosure without a judicial sale. See <u>28 U.S.C. § 2410(c)</u>. The district court agreed, declined to exercise supplemental jurisdiction over what remained, and remanded to state court. See *id.* § 1367(c)(3).

II.

The key to this case is <u>28 U.S.C.</u> § <u>2410</u>. <u>HN1[1]</u> It waives sovereign immunity for, among other things, "civil action[s]... to foreclose a mortgage or other lien." *Id.* § <u>2410(a)(2)</u>. But, according to the statute, there

¹ The Honorable Sarah E. Pitlyk, United States District Judge for the Eastern District of Missouri.

² The district court dismissed Show Me's request for ejectment and an award of costs and damages on sovereign-immunity grounds. See <u>FDIC v. Meyer, 510 U.S. 471, 475, 114 S. Ct. 996, 127 L. Ed. 2d 308 (1994)</u> ("Absent a waiver, sovereign immunity shields the Federal Government and its agencies from suit."); cf. <u>28 U.S.C. § 2410(a)</u> (waiving sovereign immunity for certain other actions involving property in which the United States claims an interest). It should have specified, however, that the dismissal was without prejudice—a modification we now make. See <u>Murray v. United States, 686 F.2d 1320, 1327 n.14 (8th Cir. 1982)</u> (explaining that a court is "without power to render judgment on the merits" in these circumstances).

must be a "judicial sale" first. 3 Id. § 2410(c). Determining what qualifies as one presents a question of statutory interpretation [*914] that we review de novo. See United States v. Templeton, 378 F.3d 845, 849 (8th Cir. 2004).

The tax sale itself does [**3] not qualify because it was not "made under the process of a court." Williamson v. Berry, 49 U.S. (8 How.) 495, 547, 12 L. Ed. 1170 (1850) (defining what a judicial sale "definite[ly] unmistakab[ly]" requires); see Weir v. United States, 339 F.2d 82, 85 (8th Cir. 1964) (explaining that judicial sales are "made under order or decree of [a] court" (quoting Yazoo & Miss. Valley R.R. Co. v. City of Clarksdale, 257 U.S. 10, 19, 42 S. Ct. 27, 66 L. Ed. 104 (1921)). HN3 [It is an indispensable attribute of such a sale that it must be made by authority of some court or judge that has jurisdiction to make or to direct it." Laurel Oil & Gas Co. v. Galbreath Oil & Gas Co., 165 F. 162, 165 (8th Cir. 1908). Here, however, there was no court involvement at all, much less a sale conducted under court order or supervision. It was instead an online auction, held under the direction of the county tax collector, which Missouri courts have described as an "administrative" process that "substitute[s]" for a judicial foreclosure sale. McMullin v. Carter, 639 S.W.2d 815, 817-18 (Mo. banc 1982) (citation omitted).

It is also too late at this point for the district court to order a judicial sale because there is nothing for Show Me to buy. The tax collector gave the bond company a deed, "vest[ing] . . . an absolute estate in fee simple," Mo. Rev. Stat. § 140.420, which it then sold to Show Me. It cannot purchase an interest it already owns. See Webster's New International Dictionary of the English Language 2203 (2d ed. 1944) (defining a "sale" as a

transaction transferring property "from [**4] one person to another").

Show Me views things differently. It claims that there is still something left to buy because its interest is "inchoate." And the way to perfect what it bought is to have the district court confirm that it has title, which would also satisfy the judicial-sale requirement.

But that is not how tax sales work in Missouri. HN4 1 A buyer's interest is only "inchoate" before it gets a valid deed, not after. See State ex rel. Baumann v. Marburger, 353 Mo. 187, 182 S.W.2d 163, 165 (Mo. 1944) (explaining that, by satisfying other requirements and then "demanding a deed," a tax-sale buyer "call[s] in the legal title"); see also Mo. Rev. Stat. § 140.330(1) (providing that the buyer "may"-not must-then go to court to quiet its title); cf. CedarBridge, LLC v. Eason. 293 S.W.3d 462, 467-69 (Mo. Ct. App. 2009) (explaining that a would-be buyer "never attained the title" because the deeds it received were invalid), abrogated on other grounds by Harpagon MO, LLC v. Bosch, 370 S.W.3d 579 (Mo. banc 2012). And here, title vested once the bond company "exercised [its] right to have the legal title transferred." Marburger, 182 S.W.2d at 166. No "judicial sale" ever took place, and it is too late to hold one now, meaning that the interests held by the United States have never been foreclosed. 28 U.S.C. § 2410(c).

III.

We accordingly affirm the judgment of the district court but modify the dismissal of the ejectment and damages claims to be without prejudice.

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³We do not address whether the judicial-sale requirement applies to other types of actions listed in 28 U.S.C. § 2410(a). Show Me insisted throughout that it sought title through foreclosure and, until oral argument, never argued otherwise. Although Show Me's state-court petition labeled its foreclosure request as a quiet-title action, the substance of the petitionincluding the prayer for relief-asked the court to foreclose the existing liens on the property. Cf. Raulerson v. United States, 786 F.2d 1090, 1091 (11th Cir. 1986) (explaining that "section 2410 waives sovereign immunity only in actual quiet[-]title actions, not suits analogous to quiet[-]title actions"). We will not consider its last-minute, unbriefed suggestion that it only sued "to quiet title." Id. § 2410(a)(1); see United States v. Larison, 432 F.3d 921, 923 n.3 (8th Cir. 2006) ("HN2] do not consider arguments raised for the first time at oral argument.").



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1. Show Me. State Premium Homes, LLC v. McDonnell, 74 F.4th 911

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